

Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 DHA-02 ORM-02 CU-02 BIB-01 SAJ-01

SCA-01 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 OMB-01 /081 W

----- 057891

R 091219Z DEC 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC 3961

INFO AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

AMEMBASSY BERLIN

USMISSION USBERLIN

AMCONSUL LENINGRAD

AMEMBASSY VIENNA

AMEMBASSY ROME

USMISSION GENEVA

AMCONSUL MUNICH

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E.O. 11652: N/A

TAGS: SREF, PFOR, GW

SUBJECT: GERMAN EMIGRATION FROM EASTERN EUROPE

REFS: (A) BONN A-314; (B) MOSCOW 190976 (NOTAL)

1. BEGIN UNCLASSIFIED:

FONOFF HAS GIVEN US FIGURES FOR ETHNIC GERMAN RESETTLEMENT FROM EASTERN EUROPE FOR OCTOBER AND NOVEMBER:

OCTOBER

CZECHOSLOVAKIA 47

POLAND 2,678

ROMANIA 339

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SOVIET UNION 628

HUNGARY 16

NOVEMBER

CZECHOSLOVAKIA	45
POLAND	2,971
ROMANIA	276
SOVIET UNION	546
HUNGARY	15

2. THESE FIGURES LARGELY CONFORM WITH THE PATTERN ESTABLISHED EARLIER THIS YEAR AND REPORTED REF A. EMIGRATION FROM POLAND, WHICH IS BASED ON THE SCHMIDT-GIEREK HELSINKI AGREEMENTS, IS GOING WELL. IF EMIGRATION CONTINUES AT PRESENT LEVELS, THE POLISH COMMITMENT OF 120-125,000 EXIT PERMITS OVER FOUR YEARS WILL BE MORE THAN MET. A DOWNWARD TREND IN EMIGRATION FROM THE SOVIET UNION WHICH BEGAN IN JULY IS CONFIRMED BY THE FIGURES FOR OCTOBER AND NOVEMBER. NEVERTHELESS, THE TOTAL FOR 1976 (9,009) EXCEEDS THE TOTAL FOR ANY PREVIOUS YEAR: 1975 - 5,985; 1974 - 6,541; 1973 - 4,494. THE FIGURES FROM ROMANIA SHOW NO IMPROVEMENT. END UNCLASSIFIED.

3. BEGIN LIMITED OFFICIAL USE:

IN PASSING THESE FIGURES THE FONOFF HAS COMMENTED THAT IT IS QUITE SATISFIED WITH GERMAN EMIGRATION THIS YEAR. THE CHIEF TROUBLE SPOT CONTINUES TO BE ROMANIA. DEMONSTRATIONS IN THE FEDERAL REPUBLIC ON BEHALF OF SELECTED INDIVIDUALS WISHING TO EMIGRATE FROM ROMANIA HAVE BEEN FAIRLY SUCCESSFUL, ESPECIALLY THOSE DEMONSTRATIONS WHICH TOOK PLACE IN MUNICH AND WHOSE INTEREST IN AN INDIVIDUAL CASE WAS BROADCAST BY RFE. THE CHIEF POINT OF SATISFACTION REMAINS POLAND, WHERE THE POLES ARE MEETING THEIR COMMITMENT AS TO NUMBERS AND THERE IS A MINIMUM OF FRICTION OVER THE SELECTION OF EMIGRANTS.

4. THE FONOFF HAS NOTED THE DOWNWARD TREND IN EMIGRATION FROM THE SOVIET UNION. IT IS WAITING FOR THE DECEMBER FIGURES BEFORE IT UNDERTAKES A THOROUGH ANALY-
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SIS OF THE YEAR'S EMIGRATION. HOWEVER, OUR SOURCE COULD PASS ON THE FOLLOWING PRELIMINARY THOUGHTS:

A. THE GREATEST PROBLEM FOR ETHNIC GERMANS IS NOT OBTAINING EXIT PERMITS, BUT RATHER OBTAINING PERMISSION TO MOVE FROM CENTRAL ASIA TO MOLDAVIA OR ONE OF THE BALTIC REPUBLICS.

B. ONCE AN ETHNIC GERMAN REACHES MOLDAVIA OR THE BALTIC REGION IT IS RELATIVELY EASY TO OBTAIN AN EXIT PERMIT. MORE THAN HALF OF THE GERMAN EMIGRATION IS FROM THESE TWO REGIONS.

C. THE FONOFF BELIEVES THAT IT IS EASIER TO OBTAIN AN EXIT PERMIT FROM THE BALTIC REGION AND MOLDAVIA BECAUSE THE SOVIET UNION WANTS TO GET RID OF ETHNIC GERMANS IN THESE TWO

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R 091227Z DEC 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC 3962

INFO AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

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REGIONS. IT NOTES THAT A PORTION OF THE OLYMPIC GAMES

WILL BE HELD IN THE BALTIC IN 1980 AND BELIEVES THAT THE RUSSIANS DO NOT WANT ANY ETHNIC GERMANS AROUND AT THAT TIME. AS FOR MOLDAVIA, THE FONOFF BELIEVES THAT THE RUSSIANS DO NOT WANT AN ETHNIC GERMAN MINORITY THERE TO ADD TO ANY PROBLEMS THEY MAY HAVE WITH THE ROMANIAN MINORITY.

D. AS CAN BE SEEN FROM ABOVE, FONOFF BELIEVES THAT THE FACTORS WHICH GOVERN THE RATE OF GERMAN EMIGRATION FROM THE USSR ARE INTERNAL SOVIET ONES. IT DOES NOT DISMISS, HOWEVER, THE POSSIBILITY THAT THE INCREASED RATE LIMITED OFFICIAL USE

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IN 1976 IS CONNECTED WITH CSCE. IT DOES NOT KNOW IF THE RATE WILL GO UP AS THE TIME FOR THE BELGRADE CONFERENCE APPROACHES, BUT IT BELIEVES THAT, IN ANY CASE, THE RATE WILL NOT FALL FURTHER THAN IT HAS IN THE PAST FEW MONTHS.

5. IT IS OF INTEREST TO NOTE THAT SO FAR, IN GENERAL, THE GERMANS EXITING FROM THE SOVIET UNION SPEAK GOOD GERMAN. THE GERMANS FROM POLAND, EXCEPT FOR ELDERLY PEOPLE, DO NOT.

6. THERE ARE MINOR DISCREPANCIES BETWEEN THE FIGURES IN THIS TELEGRAM AND THE FIGURES REPORTED BY AMEMBASSY MOSCOW. WE ARE NOT ABLE TO RESOLVE THESE DIFFERENCES GIVEN THE RESTRICTIONS PLACED BY MOSCOW ON ITS SOURCE. HOWEVER, THE DISCREPANCIES ARE SO SMALL THAT THEY ARE, IN OUR OPINION, MEANINGLESS.
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